Guidelines

Mandatory notifications about registered health practitioners

draft 2019
Contents

Executive summary 3

1 Mandatory notification requirements 4
  1.1 What do these guidelines cover? 4
  1.2 Who should make a mandatory notification? 4
  1.3 How do I make a notification? 5
  1.4 How does the National Law protect me? 7
  1.5 What doesn’t need to be reported? 7

2 Concerns to report 8
  2.1 What issues must be reported? 8
  2.2 What is ‘reasonable belief’? 8
  2.3 What is impairment? 9
  2.4 What is intoxication while practising? 9
  2.5 What is a significant departure from accepted professional standards? 9
  2.6 What is sexual misconduct? 10

3 Guideline for treating practitioners 11
  3.1 What are my obligations? 11
  3.2 When must I report impairment? 12
  3.3 When must I report intoxication while practising? 14
  3.4 When must I report a significant departure from professional standards? 16
  3.5 When must I report sexual misconduct? 17

4 Guideline for non-treating practitioners 19
  4.1 What are my obligations? 19
  4.2 When must I report impairment? 19
  4.3 When must I report intoxication while practising? 22
  4.4 When must I report a significant departure from professional standards? 22
  4.5 When must I report sexual misconduct? 24

5 Guideline for employers of practitioners 25
  5.1 What are my obligations? 25
  5.2 When must I report impairment? 25
  5.3 When must I report intoxication while practising? 28
  5.4 When must I report a significant departure from professional standards? 28
  5.5 When must I report sexual misconduct? 30

Appendix A: National Law extracts 31
Executive summary

1 Mandatory notification requirements

To protect the public from the risk of harm, registered health practitioners and their employers must report concerns about other practitioners. This is a legal requirement under the Health Practitioner Regulation National Law, as in force in each state and territory (the National Law). This section sets out:

- who must make a mandatory notification
- how to do it, and
- how you are legally protected when doing so.

It also explains what circumstances do not trigger a mandatory notification. In these cases, practitioners, employers or members of the public can choose to make a voluntary notification.

2 Concerns to report

Notifiable concerns have a specific meaning under the National Law. In this section, we explain what ‘reasonable belief’ is, and describe the four concerns that may trigger a mandatory notification:

- impairment
- intoxication while practising
- significant departure from accepted professional standards, and
- sexual misconduct.

3 Guideline for treating practitioners

This advice is for practitioners who develop a concern about another practitioner while treating them. Please read it alongside sections 1 and 2.

While you have to report the same types of concern as other groups, the requirement to notify us is based on a specific level of risk. This section gives more advice and examples to clarify when you must make a notification. Treating practitioners with a principal place of practice (PPP) in Western Australia are exempt from this requirement but may still be obliged to make a notification as a non-treating practitioner (see section 1.5 and 4).

4 Guideline for non-treating practitioners

This advice is for practitioners who have a concern about another practitioner but did not identify it while (if) treating that practitioner. Please read it alongside sections 1 and 2.

While you have to report the same types of concern as treating practitioners, the requirement to notify us is based on a specific level of risk. This section gives more advice and examples to clarify when you must make a notification.

5 Guideline for employers of practitioners

This is advice for people who employ practitioners. Please read it alongside sections 1 and 2.

While you have to report the same types of concern as practitioners, the requirement to notify us is based on a specific level of risk. This section gives more advice and examples to clarify when you must make a notification.
1 Mandatory notification requirements

These guidelines explain the requirements for making a mandatory notification about a practitioner under the National Law. Making a mandatory notification is a serious step to prevent the public from being placed at risk of harm and should only be taken on sufficient grounds. The guidelines explain when these grounds are likely to arise.

Read this section to understand the reporting requirements, who has to notify us and how to do this.

1.1 What do these guidelines cover?

Under the National Law, certain groups must make mandatory notifications about practitioners when their health, conduct or performance poses a risk to the public.

The notifications must be made to the Australian Health Practitioner Regulation Agency (AHPRA) and the relevant National Board. Our key role is to protect the public by regulating the health professions. Together, we implement the National Registration and Accreditation Scheme (the National Scheme) under the National Law. The National Boards also manage notifications, register practitioners and students, and set standards and policies for them.

AHPRA cannot provide advice on specific circumstances. But we can provide information to help you decide whether to make a mandatory notification. Along with the National Boards, we developed these guidelines under section 39 of the National Law (see
Appendix A: National Law extracts). You can also find more information by:

- visiting our website, see: www.ahpra.gov.au/notifications, or
- calling us on 1300 419 495.

If AHPRA or a National Board receives a mandatory notification, the Board will consider all relevant information before deciding if action is needed to protect the public. It will not automatically take regulatory action.

These guidelines do not affect other legal mandatory reporting requirements – for example, about child abuse. Nor do they cover when treating practitioners, non-treating practitioners or education providers must report health students. For example, students may place the public at risk of harm by undertaking clinical training with an impairment. For more details on this, please read our [add hyperlink] AHPRA Guideline: Mandatory notifications about health students.

These guidelines do not cover section 130 of the National Law, where a registered health practitioner or student is obliged to notify AHPRA of certain relevant events about themselves (also known as a self-notification). Information on notice of certain events is available on the AHPRA website.

1.2 Who should make a mandatory notification?

The groups who must make mandatory notifications about practitioners are:

- treating practitioners (any practitioner who is treating another practitioner)
- non-treating practitioners, and
- employers of practitioners.

Other people do not have to make a mandatory notification, but they can raise concerns through a voluntary notification. See section 1.5.

All groups should understand the mandatory notification process and the types of concerns that must be reported. To understand this, please continue reading this section and section 2.

There are different reporting limits for the different groups who must report a concern. To understand what you should consider before making a mandatory notification, please refer to:

- section 3: Guideline for treating practitioners
- section 4: Guideline for non-treating practitioners, and
- section 5: Guideline for employers of practitioners.

The following table shows the types of concern that need to be reported, and the different reporting thresholds for different groups.

### Types of risks and reporting thresholds for different groups

<table>
<thead>
<tr>
<th>Impairment</th>
<th>Intoxication</th>
<th>Departure from standards</th>
<th>Sexual misconduct</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Treating practitioners</strong> must report practitioners who:</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>are practising with an impairment, and place the public at substantial risk of harm.</td>
<td>are practising while intoxicated by alcohol or drugs, and place the public at substantial risk of harm.</td>
<td>are significantly departing from professional standards, and place the public at substantial risk of harm.</td>
<td>have engaged in, are engaging in or might engage in sexual misconduct connected to their practice.</td>
</tr>
</tbody>
</table>

➔ See page 1 ➔ See page 3 ➔ See page 5 ➔ See page 17
Non-treating practitioners must report practitioners who:

- are practising with an impairment, and place the public at risk of substantial harm.
- practise while intoxicated by alcohol or drugs.
- by significantly departing from professional standards, and place the public at risk of harm.
- engage in sexual misconduct connected to their practice.

Employers of practitioners must report practitioners who:

- are practising with an impairment, and place the public at risk of substantial harm.
- practise while intoxicated by alcohol or drugs.
- by significantly departing from professional standards, and place the public at risk of harm.
- engage in sexual misconduct connected to their practice.

1.3 How do I make a notification?

You can make a mandatory notification to AHPRA on our website, see: [www.ahpra.gov.au/notifications](http://www.ahpra.gov.au/notifications), or by calling us on 1300 419 495. Our website also has information about how we handle both mandatory and voluntary notifications and explains how to raise a concern if you are in Queensland or New South Wales.

If you are making a mandatory notification and want your identity to be confidential, we will not reveal your identity to the practitioner you are reporting.

If after reading these guidelines you are still unsure about whether to make a mandatory notification, seek advice from your insurer or legal advisor.
1.4 How does the National Law protect me?

The National Law protects all practitioners, employers and education providers who make notifications in good faith. ‘Good faith’ has its ordinary meaning of being well intentioned or without malice.

Section 237 provides protection from civil, criminal and administrative liability, including defamation, for people making notifications in good faith. However, if you make a notification that is frivolous, vexatious or not in good faith, you may be subject to regulatory action.

The National Law clarifies that making a notification is not a breach of professional etiquette or ethics, or a departure from accepted standards of professional conduct. It is consistent with professional conduct and a practitioner’s ethical responsibilities.

Privacy obligations do not prevent you from making a mandatory or voluntary notification.

1.5 What doesn’t need to be reported?

Treating and non-treating practitioners do not have to make mandatory notifications if they:

- are involved in legal proceedings, are providing legal advice or are a member of a quality assurance body with legal confidentiality requirements, or
- reasonably believe that someone else has already made a notification.

Treating practitioners with a principal place of practice (PPP) in Western Australia do not have to make a mandatory notification when, while providing health services to a health practitioner or student, they are treating to self-report.

Please refer to Appendix A: National Law extracts to see if these exemptions apply to you.

You also might not need to make a mandatory notification if a practitioner or employer has made a report, and safeguards to reduce the risk to the public are being put in place.

Similarly, an employer may have their own process for mandatory reporting obligations. But a practitioner who is an employee might still have to make a mandatory notification. To assess whether the process or circumstances reduce the risk of harm to the public, an employee who is a practitioner should talk to their employer about the concern.

However, the National Law also allows people to make voluntary notifications about practice and conduct that presents a risk of harm. Anyone (including practitioners, employers and education providers) can make a voluntary notification about a practitioner if they believe:

- a practitioner’s conduct is placing the public at risk
- a practitioner is practising their profession in an unsafe way, or
- a practitioner’s health condition is having a detrimental effect on their capacity to practise.

For more information about making a voluntary notification, please go to our website, see: www.ahpra.gov.au/notifications, or call 1300 419 495.
2 Concerns to report

This section defines the four issues that may trigger a mandatory notification about a registered health practitioner: impairment, intoxication, significant departure from professional standards and sexual misconduct. It also explains the concept of ‘reasonable belief’.

Read this section to understand how to assess whether you must make a mandatory notification.

2.1 What issues must be reported?

A mandatory notification about a practitioner can be triggered by concerns about:
- impairment
- intoxication while practising
- a significant departure from accepted professional standards, and
- sexual misconduct.

Depending on the type of concern, you must assess the risk of harm to the public when deciding whether to make a notification. In this context, ‘the public’ means:
- a practitioner’s patients or clients, and
- the wider community that could be put at risk of harm.

The circumstances that would trigger a notification are different for different groups. To understand what you should consider, please refer to the right section for you:
- section 3: Guideline for treating practitioners
- section 4: Guideline for non-treating practitioners, or
- section 5: Guideline for employers of practitioners.

If you are deciding whether to make a mandatory notification about a student, please read our separate guideline for practitioners and education providers. [add hyperlink] AHPRA Guideline: Mandatory notifications about health students.

2.2 What is ‘reasonable belief’?

Before making a mandatory notification, you must form a ‘reasonable belief’. To do so, you generally need direct knowledge (not just a suspicion) of the behaviour that led to the concern. As a practitioner or employer, you are most likely to do this when you directly observe the conduct. Speculation, rumours, gossip or innuendo are not enough to form a reasonable belief.

You may have a report from a reliable source or sources about conduct they directly experienced or observed. In that case, you should encourage the person with the most direct knowledge of the conduct to consider whether to make a notification themselves.

Your professional background, level of insight, experience and expertise will help you form a reasonable belief. Your mandatory notification should be based on personal knowledge of reasonably trustworthy facts or circumstances that would justify a person of reasonable caution, acting in good faith, to believe that the concern and a risk to the public exists.

These principles about forming a ‘reasonable belief’ come from legal cases. In short, a reasonable belief is a state of mind based on reasonable grounds. It is formed when all known considerations, including matters of opinion, are objectively assessed and taken into account.
2.3 What is impairment?

The National Law defines ‘impairment’ as ‘a physical or mental impairment, disability, condition or disorder (including substance abuse or dependence) that detrimentally affects or is likely to detrimentally affect the person’s capacity to practise the profession’.

A health condition and impairment are not the same thing. An illness or condition that does not have a detrimental impact on a practitioner’s capacity to practise is not an impairment.

You do not need to report if there are effective controls to manage the impairment and reduce the risk and severity of harm to the public, such as:

- treatment
- a break from practice (or study, for students), such as sick leave
- modified scope of practice
- compliance with monitoring and supervision, or
- a reasonable belief that AHPRA has already been notified.

If you are a treating practitioner, the circumstances for making a mandatory notification about impairment are more limited for you than other groups. Please read section 0 to help you assess whether to report.

Impairment is the only type of mandatory notification that applies to students. You would make a mandatory notification about a student with an impairment only if, while they undertake clinical training, the public is placed at risk. For more information, please read our [add hyperlink] to AHPRA Guideline: Mandatory notifications about health students.

2.4 What is intoxication while practising?

The word ‘intoxicated’ is not defined in the National Law, so it means ‘under the influence of alcohol or drugs’. ‘Drugs’ include illicit drugs and prescribed and over-the-counter medicines.

If a practitioner is practising their health profession while intoxicated, this can trigger a mandatory notification. A practitioner is considered to be intoxicated when their reasonable care and skill in the practice of the profession is impaired or adversely affected by drugs or alcohol.

The key issue is that the practitioner has practised while intoxicated, regardless of when they consumed the drugs or alcohol.

You do not need to report if the practitioner is intoxicated in their private life (not when practising their profession), unless the intoxication triggers another concern for mandatory notification.

If you are a treating practitioner, the circumstances for making a mandatory notification about intoxication while practising are more limited for you than other groups. Please read section 2.3 to help you assess whether to report.

2.5 What is a significant departure from accepted professional standards?

The term ‘accepted professional standards’ means documents like a code of conduct. It covers both practice and professional behaviour. You must understand the standards for that profession and judge whether there has been a significant departure from them.

If a practitioner’s practice shows a significant departure from professional standards that places the public at risk of harm, it can trigger a mandatory notification. A significant departure is serious (not slight or moderate) and would be obvious to any reasonable practitioner.

You do not need to make a mandatory notification if a practitioner meets accepted standards while engaged in innovative practice. Different clinical decision-making or treatment approaches also do not trigger mandatory notification if a practitioner meets accepted professional standards.
Mandatory notifications about another practitioner from a different health profession are more likely to be triggered in a team environment, such as a surgical or mental health team. This is because different health professions work closely together and understand each other well.

If you are a treating practitioner, the circumstances for making a mandatory notification about a departure from accepted standards are more limited for you than other notifier groups. Please read section 3.4 to help you assess whether to report.

2.6 What is sexual misconduct?

For mandatory notifications, sexual misconduct is:
- in connection with the practice of the practitioner’s health profession, and
- with people under the practitioner’s care or linked to the practitioner’s practice of their health profession.

It includes:
- sexual activity with a current patient or client, whether or not they give consent
- making sexual remarks
- touching patients or clients in a sexual way
- touching a patient in an intimate area without a clinical indication whether or not they give consent, and
- engaging in sexual behaviour in front of a patient or client.

Because of the power imbalance between practitioners and their patients or clients, any sexual activity with a patient or client is sexual misconduct, even with their consent. Engaging in sexual activity with a person closely related to a patient or client under the practitioner’s care may also be sexual misconduct. In some cases, that person (such as the parent of a child patient or client) may also be considered a patient or client.

Engaging in sexual activity with a person formerly under a practitioner’s care after the professional relationship has ended may also be sexual misconduct. This depends on:
- whether the patient or client is vulnerable because of age, capacity or health conditions
- the extent of the professional relationship (for example, a one-off treatment in an emergency department compared to a long-term program of treatment), and
- the length of time since the practitioner–patient/client relationship ended.

If you are a treating practitioner, the conditions for making a mandatory notification about sexual misconduct are different to other groups. Please read section 3.5 to help you assess when to report.

Some Boards have released specific guidelines on sexual boundaries which practitioners can consult for more information about sexual misconduct.
**3 Guideline for treating practitioners**

This section explains your obligations as a treating practitioner (a practitioner who becomes aware of the concern while providing treatment to another practitioner). The conditions for treating practitioners to make mandatory notifications are more limited than they are for other people.

Read this section to understand how to assess whether to make a mandatory notification.

**3.1 What are my obligations?**

You must make a mandatory notification as a treating practitioner if, while treating another practitioner as your patient, you form a reasonable belief that they are:

- practising with an impairment
- practising while intoxicated by alcohol or drugs
- practising in a way that significantly departs from accepted professional standards, and
- engaging in sexual misconduct in connection with their practice.

If you did not become aware of the concern while treating the other practitioner as your patient, see section 4: **Guideline for non-treating practitioners**.

If you are concerned about a practitioner practising with an impairment, practising while intoxicated, or significantly departing from accepted professional standards, you must also consider whether this is placing the public at substantial risk of harm.

However, a lower threshold for making a mandatory notification applies for sexual misconduct. If you have the reasonable belief that your practitioner-patient has engaged, is engaging or is at risk of engaging in sexual misconduct in connection with their practice, you must report that.

With the exception of concerns about sexual misconduct, you should make a notification only if you believe there is a substantial risk of harm. A substantial risk of harm is a very high threshold for reporting risk of harm to the public. This allows practitioner-patients to seek and have treatment for conditions without fearing mandatory notification.

Use the charts in the following sections to help assess whether to make a mandatory notification. Consider if the risk to the public is controlled by contextual circumstances or being managed through effective treatment or other strategies. If so, this can decrease the risk of harm – and the need to report.

You may also need to make a mandatory notification about a student only if the student, doing clinical training with a serious and unmanaged impairment, is placing the public at substantial risk of harm. For more information, please read our [AHPRA Guideline: Mandatory notifications about health students](#).

There are consequences if you fail to make a mandatory notification when you have to, although this is not a criminal offence under the National Law, your National Board may take regulatory action against you (such as, for example, a caution). It will consider all the circumstances before it decides whether to do so.

If you are a treating practitioner with a principal place of practice (PPP) in Western Australia, you do not need to make mandatory notifications about a practitioner who is your patient. See section 1.5 for more information.
3.2 When must I report impairment?

You must make a mandatory notification if you form a reasonable belief that your practitioner-patient is placing the public at substantial risk of harm (a very high threshold for reporting risk of harm to the public) by practising with an impairment.

To decide if a practitioner-patient’s impairment puts the public at substantial risk of harm, consider:
- the nature, extent and severity of the impairment
- what steps a practitioner-patient is taking, or willing to take, to manage the impairment
- how well the impairment can be managed with treatment, and
- any other matter relevant to the risk the impairment poses.

You need to make a mandatory notification only if your practitioner-patient, by practising with a serious and unmanaged impairment, is placing the public at substantial risk of harm.

Not all impairments need to be reported. A practitioner-patient may have an impairment that causes a minor detrimental impact on their capacity to practise but, if it poses only a low risk of harm to their patients, it does not trigger a mandatory notification. A practitioner-patient may practise with a mental illness, physical health condition or physical illness, but that should not trigger a mandatory notification.

**Example 1:** A practitioner-patient has a small tremor, which is being treated. They have restricted their practice to consultations, and they no longer perform procedural work. Because the tremor would affect procedural work, not consultations, it causes little risk of harm to the public. This would not trigger a mandatory notification.

**Example 2:** A practitioner-patient has a mental health condition, which is stable. Because the practitioner-patient is engaged in and complying with treatment, there is no substantial risk of harm to the public. This would not trigger a mandatory notification.

**Example 3:** A practitioner is diagnosed with early stage dementia. The practitioner works as a sole practitioner in private practice. As the treating practitioner, you advise that the practitioner will soon need to cease practice as the condition is likely to have a detrimental effect on patients, with the memory loss putting patients at substantial risk of harm. You suggest that in the short term the practitioner could move to a group practice or to non-practising registration, but the practitioner-patient refuses and insists their memory loss is not affecting their practice. As this meets the very high threshold for reporting risk of harm to the public, you decide to make a mandatory notification.

If an impairment is related to or is a major cause of intoxication or departure from professional standards, consider how effective the practitioner-patient’s treatment is when you are deciding if it meets the very high threshold for reporting.

Use the following chart to help assess the level of risk. Factors including circumstance, practice context, controls such as oversight and reporting, and other arrangements can affect the level of risk — and the need to report. The risk assessment for a very high risk of harm should holistically consider all relevant factors, with some factors weighted more heavily than others, depending on the circumstance.
Treating practitioner: Impairment - Factors to help you assess the risk of harm

<table>
<thead>
<tr>
<th>Factors</th>
<th>Lower</th>
<th>&gt;</th>
<th>&gt;</th>
<th>Higher</th>
</tr>
</thead>
<tbody>
<tr>
<td>Nature, extent and severity of impairment</td>
<td>Minor</td>
<td>&gt;</td>
<td>&gt;</td>
<td>Wide-ranging and severe</td>
</tr>
<tr>
<td>Practice context</td>
<td>Part of integrated team</td>
<td>&gt;</td>
<td>&gt;</td>
<td>Isolated and/or sole practice</td>
</tr>
<tr>
<td>How well the impairment can be managed with treatment</td>
<td>Highly receptive</td>
<td>&gt;</td>
<td>&gt;</td>
<td>Unreceptive</td>
</tr>
<tr>
<td>Extent of engagement with treatment</td>
<td>Highly engaged and compliant</td>
<td>&gt;</td>
<td>&gt;</td>
<td>Disengaged or non-compliant – likely to work when they shouldn’t</td>
</tr>
</tbody>
</table>

Use the flowchart to help you assess whether to make a mandatory notification.

Treating practitioner: Impairment

Your role
Are you providing a health service to another practitioner?

No

Yes

Considerations

1: Impairment
Do you have a reasonable belief that the practitioner is practising with an impairment? This means they have a health condition that detrimentally affects their practice.

No

Yes

2: Reasonable belief
Do you have a reasonable belief that the impairment is placing the public at risk of harm?

No

Yes

3: Risk
After considering risk factors, is there a substantial risk of harm to the public?

No

Yes

For more on what impairment means under the National Law, see section 2.3.
3.3 When must I report intoxication while practising?

You must make a mandatory notification if you form a reasonable belief that your practitioner-patient is placing the public at substantial risk of harm (a very high threshold for reporting risk of harm) to the public by practising while intoxicated by drugs or alcohol.

**Example:** A practitioner-patient discloses to you that they have practised while intoxicated. Because no harm occurred, and it was an isolated incident unlikely to occur again, there is no substantial risk of harm to the public. You do not need to make a mandatory notification.

**Example:** A practitioner-patient discloses that their employer has discovered that they used ice recreationally and is concerned they will be terminated. The practitioner-patient admits using the drug recreationally but does not believe this has an impact on their practice and even though use is becoming more frequent, they are convinced they can manage it. They have gone to work at least once while still intoxicated from recreational use. You determine that the increasing use would have a detrimental impact on practice and would lead to a substantial risk to the public, especially as the practitioner-patient is not demonstrating any insight or willingness to seek treatment. The risk is heightened, because if they are terminated, they might seek work elsewhere and the new employer would not be aware of the potential risk. You decide to make a mandatory notification.

If the intoxication is connected to an impairment and has a detrimental impact on the practitioner’s capacity to practise, see section 0. This will help you assess whether:
- the intoxication impairment is being treated appropriately, and
- if you need to make a mandatory notification.

Use the following chart to help assess the level of risk. Factors including circumstance, practice context, controls such as oversight and reporting, and other arrangements can affect the level of risk — and the need to report. The risk assessment for a very high reporting threshold should holistically consider all relevant factors, with some factors weighted more heavily than others, depending on the circumstance.

**Treating practitioner: intoxication - Factors to help you assess the risk of harm**

<table>
<thead>
<tr>
<th>Factors</th>
<th>Lower</th>
<th>Higher</th>
</tr>
</thead>
<tbody>
<tr>
<td>Extent and duration of intoxication</td>
<td>Minor and/or short term</td>
<td>Severe and/or long term</td>
</tr>
<tr>
<td>Practice context</td>
<td>Part of integrated team</td>
<td>Isolated and/or sole practice</td>
</tr>
<tr>
<td>Extent to which the event occurs</td>
<td>Isolated incident</td>
<td>Pattern of behaviour</td>
</tr>
<tr>
<td>Extent of self reflection</td>
<td>Highly reflective and insightful</td>
<td>In denial likely to work again while intoxicated</td>
</tr>
</tbody>
</table>

Use the flowchart to help you assess whether to make a mandatory notification.
Treating practitioner: Intoxication

Your role
Are you providing a health service to another practitioner?  

Yes  

No  

Considerations

1: Intoxication
Do you have a reasonable belief that, by practising while under the influence of alcohol or other drugs, the practitioner is detrimentally affecting their practice?  

Yes

No

2: Reasonable belief
Do you have a reasonable belief that the intoxication is placing the public at risk of harm?  

Yes

No

3: Risk
After considering risk factors, is there a substantial risk of harm to the public?  

Yes

No

You do not have to notify AHPRA as a treating practitioner. However, consider if you need to do so as a non-treating practitioner. See section 4.3

Voluntary notification
You do not have to make a mandatory notification, but you can make a voluntary notification.

Mandatory notification
You must notify AHPRA by making a mandatory notification.

For more on what intoxication while practising means under the National Law, see section 2.4.
3.4 When must I report a significant departure from professional standards?

You must make a mandatory notification if you form a reasonable belief that your practitioner-patient is placing the public at substantial risk of harm (a very high threshold for reporting risk of harm to the public) by practising in a way that significantly departs from accepted professional standards.

It may be more difficult for you to assess this without directly observing your practitioner-patient’s practice, especially if you are in a different profession. Other practitioners who work directly with your practitioner-patient can observe their practice directly and better assess the risk to the public. They are more likely to make mandatory notifications.

If the departure from professional standards relates to an impairment the practitioner-patient has, see 0 to work out if you need to report.

A practitioner-patient may practise in a way that constitutes a significant departure from accepted professional standards, but that is not enough to trigger a mandatory notification. You need to make a mandatory notification only if the significant departure also places the public at substantial risk of harm.

Example: Your practitioner-patient tells you that they once failed to follow protocol and made a substantial error with medicines. The practitioner-patient explains that the error was because of personal stress but is unlikely to happen again, as their employer is now aware of the issues, and the practitioner or employer has taken steps to address this. Although the practice may have briefly departed significantly from accepted standards, it does not trigger a mandatory notification because it does not put the public at substantial risk of harm.

Example 2: Your practitioner-patient tells you they have used an unconventional treatment to ‘cure’ a skin cancer, advising their patients to abandon other conventional and accepted treatments. You know that the treatment is unsafe and dangerous, but when you raised this, the practitioner-patient shut down the discussion and changed the topic. The practitioner-patient works in a sole private practice. As you believe the practitioner-patient’s practice is a significant departure from accepted standards that puts the public at substantial risk of harm, you decide to make a mandatory notification.

Use the following chart to help assess the level of risk. Factors including circumstance, practice context, controls such as oversight and reporting, and other arrangements can affect the level of risk — and the need to report. The risk assessment for a very high reporting threshold should holistically consider all relevant factors, with some factors weighted more heavily than others, depending on the circumstance.

<table>
<thead>
<tr>
<th>Treating practitioner: departure from professional standards - Factors to help you assess the risk of harm</th>
</tr>
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<tbody>
<tr>
<td><strong>Factors</strong></td>
</tr>
<tr>
<td>Practice context</td>
</tr>
<tr>
<td>Capacity to judge the extent of the departure</td>
</tr>
<tr>
<td>Action underway to redress gaps in practice</td>
</tr>
<tr>
<td>Extent of self reflection</td>
</tr>
</tbody>
</table>

Use the flowchart to help you assess whether to make a mandatory notification.
Treating practitioner: Significant departure from accepted professional standards

Your role
Are you providing a health service to another practitioner?

Yes ➔ No

Considerations

1: Departure from accepted professional standards
Do you have a reasonable belief that the practitioner is significantly departing from accepted professional standards in their practice?

Yes ➔ No

Voluntary notification
You do not have to make a mandatory notification, but you can make a voluntary notification.

2: Reasonable belief
Do you have a reasonable belief that this departure is placing the public at risk of harm?

Yes ➔ No

Mandatory notification
You must notify AHPRA by making a mandatory notification.

3: Risk
After considering risk factors, is there a substantial risk of harm to the public?

Yes ➔ No

For more on what a significant departure from standards means under the National Law, see section 2.5.
3.5 When must I report sexual misconduct?

You must make a mandatory notification if you form a reasonable belief that your practitioner-patient has engaged, is engaging in or is at risk of engaging in sexual misconduct in connection with their practice.

You must report past, current and future risk of sexual misconduct that is connected to the practitioner-patient’s practice.

**Example:** Your practitioner-patient discloses a detailed plan to engage in sexual misconduct or discloses conduct that amounts to ‘grooming’. You must make a mandatory notification.

Use the flowchart to help you assess whether to make a mandatory notification.

**Treating practitioner: Sexual misconduct**

- **Your role**
  - Are you providing a health service to another practitioner?  
    - No
    - Yes

- **Consideration**
  - Sexual misconduct
    - Do you have a reasonable belief that the practitioner has engaged in, is engaging in, or is at risk of engaging in sexual misconduct connected to their practice?  
      - No
      - Yes

- **Voluntary notification**
  - You do not have to notify AHPRA as a treating practitioner. However, consider if you need to do so as a non-treating practitioner. See section 4.5

- **Mandatory notification**
  - You must notify AHPRA by making a mandatory notification.

➔ For more on what sexual misconduct means under the National Law, see section 2.6.
## 4 Guideline for non-treating practitioners

This section is for non-treating practitioners (a practitioner who did not become aware of the concern while (and if) providing treatment to another practitioner and who is likely to be a manager, colleague or co-worker). It tells you your obligations and when you must make a mandatory notification about impairment, intoxication, departure from professional standards and sexual misconduct.

Read this section to understand how to assess whether you must make a mandatory notification.

### 4.1 What are my obligations?

You must make a mandatory notification as a non-treating practitioner (most likely a manager, colleague or co-worker) if, in practising your profession, you form a reasonable belief that another registered health practitioner is:

- practising with an impairment
- practising while intoxicated by alcohol or drugs
- practising in a way that significantly departs from accepted professional standards, and
- engaging in sexual misconduct in connection with their practice.

If you are concerned about a practitioner practising with an impairment or significantly departing from accepted professional standards, you must also consider whether their conduct is placing the public at risk of harm and the level of potential harm to the public.

However, practising while intoxicated or engaging in sexual misconduct might need to be reported regardless of risk to the public. For more information on these risk limits, see the following sections.

If you became aware of the concern while treating the practitioner as your patient, see section 3: *Guideline for treating practitioners*.

You may also need to make a mandatory notification about a student only if the student, undertaking clinical training with a serious and unmanaged impairment, is placing the public at substantial risk of harm or a very high threshold for reporting risk of harm by practising with a serious and unmanaged impairment.

You should make a mandatory notification only if you believe there is a risk of substantial harm. A risk of substantial harm is a high threshold for reporting risk of harm to the public.

Use the chart and flowchart in the following section to help assess whether to make a mandatory notification. Consider if the risk to the public is controlled by contextual circumstances or being managed through effective treatment or other strategies. If so, this can decrease the risk of harm – and the need to report.

Not all impairments need to be reported. A practitioner may practise with a mental illness, physical health condition or physical illness, but that is not enough to trigger a mandatory notification. A practitioner may have an impairment that causes a minor detrimental impact on their capacity to practise but, if it poses only a rare or possible risk to their patients, it does not trigger notification.
**Example:** Your colleague has a small tremor, which is being treated. This practitioner has restricted their practice to consultations, and they no longer perform procedural work. Because the tremor would affect procedural work, not consultations, it causes little risk of harm to the public. This is unlikely to trigger a mandatory notification.

Use the following chart to help assess the level of risk. Factors including circumstance, practice context, controls such as oversight and reporting, and other arrangements can affect the level of risk — and the need to report. The risk assessment for a high risk of harm should holistically consider all relevant factors, with some factors weighted more heavily than others, depending on the circumstance. As a non-treating practitioner, you may not have access to detailed information about all the factors listed below. The list is intended as guidance only.

**Non-treating practitioner: impairment - Factors to help you assess the risk of harm**

<table>
<thead>
<tr>
<th>Factors</th>
<th>Lower</th>
<th>Medium</th>
<th>Higher</th>
</tr>
</thead>
<tbody>
<tr>
<td>Nature, extent and severity of impairment</td>
<td>Minor</td>
<td></td>
<td>Wide-ranging and severe</td>
</tr>
<tr>
<td>Practice context</td>
<td>Part of integrated team</td>
<td></td>
<td>Isolated and/or sole practice</td>
</tr>
<tr>
<td>How well the impairment can be managed with treatment</td>
<td>Highly receptive</td>
<td></td>
<td>Unreceptive</td>
</tr>
<tr>
<td>Extent of engagement with treatment</td>
<td>Highly engaged and compliant</td>
<td></td>
<td>Disengaged – likely to work when they shouldn’t</td>
</tr>
</tbody>
</table>

Use the flowchart to help you assess whether to make a mandatory notification.
Non-treating practitioner: Impairment

Your role
Are you providing a health service to another practitioner?  
Yes ➔ You do not have to notify AHPRA as a non-treating practitioner. However, consider if you need to do so as a treating practitioner. See section 3.2
No ➔ Considerations

1: Impairment
Do you have a reasonable belief that the practitioner is practising with an impairment? This means they have a health condition that detrimentally affects their practice.  
No ➔ No notification
Yes ➔ Considerations

2: Reasonable belief
Do you have a reasonable belief that the impairment is placing the public at risk of harm?  
No ➔ Voluntary notification  
Yes ➔ Considerations

3: Risk
After considering risk factors, is there a risk of substantial harm to the public?  
No ➔ Mandatory notification
Yes ➔ Considerations

For more on what impairment means under the National Law, see section 2.3.
4.3 When must I report intoxication while practising?

You must make a mandatory notification if you form a reasonable belief that another practitioner is practising while intoxicated by drugs or alcohol.

**Example 1.** While at a party over the weekend, you see a colleague with a group of people smoking marijuana. You wonder if this is also going on at work. As you have not formed a reasonable belief that your colleague is intoxicated at work, there is no need to make a mandatory notification.

**Example 2:** You see your colleague coming back from a long lunch. They smell of alcohol and are a bit unsteady on their feet. Their speech sounds a little slurred. Because you have directly observed signs of intoxication, you may need to make a mandatory notification.

Use the flowchart to help you assess whether to make a mandatory notification.

### Non-treating practitioner: Intoxication

- **Your role**
  - Are you providing a health service to another practitioner? **Yes**
  - **No**

- **Consideration**
  - Intoxication
    - Do you have a reasonable belief that, by practising while under the influence of alcohol or other drugs, the practitioner is detrimentally affecting their practice? **Yes**
    - **Mandatory notification**
      - You must notify AHPRA by making a mandatory notification.
    - **Voluntary notification**
      - You do not have to make a mandatory notification, but you can make a voluntary notification.
  - **No**

- **For more on what intoxication while practising means under the National Law, see section 2.4.**

4.4 When must I report a significant departure from professional standards?

You must make a mandatory notification if you form a reasonable belief that another practitioner is placing the public at risk of harm by practising in a way that departs significantly from accepted professional standards.

Non-treating practitioners in the same profession may more easily identify this practice, because they are in a better position to see it. They are more likely to make mandatory notifications.

A practitioner may practise in a way that departs significantly from professional standards, but this does not trigger a mandatory notification. You need to make a mandatory notification only if the practitioner is placing the public at risk of harm.

**Example 1:** You know that a colleague once made an error with medicines. They took remedial steps as part of a performance management plan, and their practice is now closely monitored. Although their practice may have departed significantly from professional standards, the risk of harm to the public is rare because there are adequate controls and strategies. You do not need to make a mandatory notification.
You may need to make a mandatory notification if, after you report concerns to your employer about a colleague’s standards of practice, you still do not believe that the risk to the public is adequately managed. Talk to your employer about your concerns about this before you decide if you need to make a mandatory notification.

A difference of opinion does not trigger a mandatory notification.

**Example 2:** Another practitioner refers a patient to you, and you disagree with their treatment plan. The plan is significantly different from what you believe is best practice, but not necessarily from accepted professional standards. The patient is not at risk of harm. You do not need to notify.

Use the flowchart to help you assess whether to make a mandatory notification.

**Non-treating practitioner: Significant departure from accepted professional standards**

<table>
<thead>
<tr>
<th>Considerations</th>
<th>1: Departure from accepted professional standards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Your role</td>
<td>Are you providing a health service to another practitioner?</td>
</tr>
<tr>
<td></td>
<td>Yes → You do not have to notify AHPRA as a non-treating practitioner. However, consider if you need to do so as a treating practitioner. <strong>See section 3.4</strong></td>
</tr>
<tr>
<td></td>
<td>No → Voluntary notification</td>
</tr>
<tr>
<td></td>
<td>You do not have to make a mandatory notification, but you can make a voluntary notification.</td>
</tr>
<tr>
<td></td>
<td>No → 2: Reasonable belief</td>
</tr>
<tr>
<td></td>
<td>Do you have a reasonable belief that this departure is placing the public at risk of harm? For example, there are no controls in place to mitigate the risk.</td>
</tr>
<tr>
<td></td>
<td>Yes → Mandatory notification</td>
</tr>
<tr>
<td></td>
<td>You must notify AHPRA by making a mandatory notification.</td>
</tr>
<tr>
<td></td>
<td>No →</td>
</tr>
</tbody>
</table>

➔ For more on what a departure from standards means under the National Law, see section 2.5.
4.5 When must I report sexual misconduct?

You must make a mandatory notification if you form a reasonable belief that another practitioner has or is engaging in sexual misconduct in connection with their practice. Use the flowchart to help you assess whether to make a mandatory notification.

Use the flowchart to help you assess whether to make a mandatory notification.

Non-treating practitioner: Sexual misconduct

Your role
Are you providing a health service to another practitioner?  
Yes ➔ You do not have to notify AHPRA as a non-treating practitioner. However, consider if you need to do so as a treating practitioner. See section 3.5
No ➔ Consideration

Sexual misconduct
Do you have a reasonable belief that the practitioner has or is engaging in sexual misconduct connected to their practice?  
No ➔ Voluntary notification
You do not have to make a mandatory notification, but you can make a voluntary notification.
Yes ➔ Mandatory notification
You must notify AHPRA by making a mandatory notification.

➔ For more on what sexual misconduct means under the National Law, see section 2.6.
5 Guideline for employers of practitioners

This section is for employers of practitioners (a person or organisation that employs a practitioner under an employment or service contract or as a volunteer). It tells you your obligations and when you must make a mandatory notification about impairment, intoxication, departure from professional standards and sexual misconduct.

Read this section to understand how to assess whether you must make a mandatory notification.

5.1 What are my obligations?

You must make a mandatory notification as an employer if you form a reasonable belief that a registered health practitioner is:

- practising with an impairment
- practising while intoxicated by alcohol or drugs
- practising in a way that significantly departs from accepted professional standards, and
- engaging in sexual misconduct in connection with their practice.

If you are concerned about a practitioner practising with an impairment or significantly departing from accepted professional standards, you must also consider whether their conduct is placing the public at risk of harm and the level of potential harm to the public. However, practising while intoxicated or engaging in sexual misconduct might need to be reported regardless of risk to the public. For more information on these risk limits, see the following sections.

If you decide to make a mandatory notification, it is still your responsibility to manage the employee practitioner's performance and protect the public from risk of harm. Mandatory notification obligations only extend to an employer's (organisation’s) staff if the staff member is also a registered practitioner. An employer is expected to have processes and protocols in place to assess when and how it would make a mandatory notification.

There are consequences if you fail to make a mandatory notification when you have to. We must report this failure to notify to the responsible minister in the relevant state or territory. The minister must then report it to a health complaints entity, the employer's licensing authority or another appropriate entity as soon as possible.

5.2 When must I report impairment?

You must make a mandatory notification if you form a reasonable belief that the practitioner is placing the public at risk of substantial harm (a high threshold for reporting harm) by practising with a serious and unmanaged impairment.

You should make a mandatory notification only if you believe there is a risk of substantial harm. A risk of substantial harm is a high threshold for reporting risk of harm to the public.

Use the chart and flowchart in the following section to help assess whether to make a mandatory notification. Consider if the risk to the public is controlled by contextual circumstances or being managed through effective treatment or other strategies. If so, this can decrease the risk of harm – and the need to report.

Not all impairments need to be reported. A practitioner may practise with a mental illness, physical health condition or physical illness, but that is not enough to trigger a mandatory notification. A practitioner may have an impairment that causes a minor detrimental impact on their capacity to practise but, if it poses only a rare or possible risk to their patients, it does not trigger notification.

Example 1: An employee practitioner has a small tremor, which is being treated. They take advice from their treating practitioner about the future scope of their practice and ask you to change their
duties to exclude procedural work. Because the tremor would affect only procedural work, not consultations, it causes little risk of harm to the public. This impairment is unlikely to trigger a mandatory notification.

**Example 2:** A employee practitioner applies for sick leave so they can be treated for a mental health condition. They tell you they cannot return to work until their treating practitioner advises them to do so. Because the employee practitioner is engaged in and complying with treatment, there is no substantial risk of harm to the public, so you are not required to make a mandatory notification.

**Example 3:** You have been monitoring an employee’s performance because of recent and growing reports of significant errors and sentinel events. You implemented a direct supervision arrangement. The supervisor reported concerns with the practitioner’s cognitive function, so you arranged an assessment. The practitioner resigned as they were unwilling to undergo the assessment. While the practitioner was under close supervision at work, the risk of harm to the public was managed, but now that the practitioner has resigned, there are no controls in place to manage the risk, and they may work somewhere else and not reveal any past issues. You may make a mandatory notification, as there is now a high risk of harm to the public.

Use the following chart to help assess the level of risk. Factors including circumstance, practice context, controls such as oversight and reporting, and other arrangements can affect the level of risk — and the need to report. The risk assessment for a high risk of harm should holistically consider all relevant factors, with some factors weighted more heavily than others, depending on the circumstance. As an employer, you may not have access to detailed information about all the factors listed below. The list is intended as guidance only.

**Employers: impairment - Factors to help assess the risk of harm**

<table>
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<tr>
<th>Factors</th>
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<th>Higher</th>
</tr>
</thead>
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<td>Extent of engagement with treatment</td>
<td>Highly engaged and compliant</td>
<td>Disengaged – likely to work when they shouldn’t</td>
</tr>
</tbody>
</table>

Use the flowchart to help you assess whether to make a mandatory notification.
**Employer: Impairment**

**Your role**
Are you concerned about an employee practitioner (someone working for you under an employment or services contract) practising with an impairment?

- **Yes**
  - You do not have to notify AHPRA as an employer. However, consider if you need to do so as a treating or non-treating practitioner. See sections 3.2 and 4.2.

- **No**
  - No notification
  - If the condition does not have a detrimental effect on, it is not a ground for a notification.

**Considerations**

1: **Impairment**
Do you have a reasonable belief that the practitioner is practising with an impairment? This means they have a health condition that detrimentally affects their practice.

- **Yes**
  - Voluntary notification
  - You do not have to make a mandatory notification, but you can make a voluntary notification.

- **No**
  - No notification
  - If the condition does not have a detrimental effect on, it is not a ground for a notification.

2: **Reasonable belief**
Do you have a reasonable belief that the impairment is placing the public at risk of harm?

- **Yes**
  - Mandatory notification
  - You must notify AHPRA by making a mandatory notification.

- **No**
  - No notification
  - If the condition does not have a detrimental effect on, it is not a ground for a notification.

3: **Risk**
After considering risk factors, is there a risk of substantial harm to the public?

- **Yes**
  - Mandatory notification
  - You must notify AHPRA by making a mandatory notification.

- **No**
  - No notification
  - If the condition does not have a detrimental effect on, it is not a ground for a notification.

→ For more on what impairment means under the National Law, see section 2.3.
5.3 When must I report intoxication while practising?

You must make a mandatory notification if you form a reasonable belief that an employee practitioner is practising while intoxicated by drugs or alcohol.

**Example 1:** You receive a report from an employee that they over the weekend, they saw their colleague (an employee practitioner) with a group of people smoking marijuana. You wonder if this is also going on at work. As you have not formed a reasonable belief that the employee is intoxicated at work, there is no need to make a mandatory notification.

**Example 2:** Your staff have told you that an employee practitioner came back from a long lunch smelling of alcohol, unsteady on their feet and slurring their speech. Because you have a report from reliable sources about signs of intoxication, you may need to make a mandatory notification.

Use the flowchart to help you assess whether to make a mandatory notification.

**Employer: Intoxication**

![Flowchart](image)

For more on what intoxication while practising means under the National Law, see section 2.4.

5.4 When must I report a significant departure from professional standards?

You must make a mandatory notification if you form a reasonable belief that a practitioner is placing the public at risk of harm by practising in a way that departs significantly from accepted professional standards.

A practitioner may practise in a way that departs significantly from professional standards, but this is not enough to trigger a mandatory notification. You need to make a mandatory notification only if the practitioner is placing the public at risk of harm.

Mandatory notifications should not be used as a performance or risk management measure. The requirement to make a mandatory notification in some circumstances is an independent legal obligation. Performance management alone does not meet the threshold for mandatory notifications.

**Example 1:** Your employee practitioner failed to follow protocols and made a substantial error with medicines. As part of their performance management plan, they are provided with relevant resources,
You implement training, restrict their practice until they demonstrate competency and put in place supervision arrangements to monitor them closely. Although their practice may have departed significantly from professional standards, the risk of harm to the public is negligible because adequate controls and other strategies are in place. You do not need to make a mandatory notification.

**Example 2:** You are short staffed and employ a practitioner through the locum service. A number of reports are made to you from colleagues about the locum’s practice. These range from avoidable errors to practice that is substantially different to accepted standards. You have not yet been able to investigate the claims, but believe that if the reports are accurate, and the locum works somewhere else, the public could be at risk of harm. As you are not able to put in place any controls to manage the risk, you decide to make a mandatory notification.

The employee(s) who initially reported the concerns to you may consider that they still need to make a mandatory notification if they still do not believe that the risk to the public is adequately managed. It can therefore be helpful to appropriately clarify how risk to the public is being managed.

Use the following flowchart to help you assess whether to make a mandatory notification.

**Employer: Significant departure from accepted professional standards**

- **Your role**
  - Are you concerned about an employee practitioner (someone working for you under an employment or services contract) significantly departing from professional standards?
  - **Yes**
    - Considerations
  - **No**

**Considerations**

1. **Departure from accepted professional standards**
   - Do you have a reasonable belief that the practitioner is **significantly** departing from accepted professional standards in their practice?
   - **Yes**
   - **No**

2. **Reasonable belief**
   - Do you have a reasonable belief that this departure is placing the public at risk of harm? For example, there are no controls in place to mitigate the risk.
   - **Yes**
   - **No**

**Yes**

- **Voluntary notification**
  - You do not have to make a mandatory notification, but you can make a voluntary notification.

**No**

- **Mandatory notification**
  - You must notify AHPRA by making a mandatory notification.

> For more on what a departure from standards means under the National Law, see section 2.5.
5.5 When must I report sexual misconduct?

You must make a mandatory notification if you form a reasonable belief that a practitioner has or is engaging in sexual misconduct in connection with the practice of their profession.

Use the flowchart to help you assess whether to make a mandatory notification.

**Employer: Sexual misconduct**

**Your role**
Are you concerned about a employee practitioner [someone working for you under an employment or services contract] engaging in sexual misconduct?

- Yes
- No

**Consideration**
Do you have a reasonable belief that the practitioner has or is engaging in sexual misconduct connected to their practice?

- Yes
- No

- **You do not have to notify AHPRA as an employer.**
  - However, consider if you need to do so as a treating or non-treating practitioner. See sections 3.2 and 4.2.

- **Voluntary notification**
  - You do not have to make a mandatory notification, but you can make a voluntary notification.

- **Mandatory notification**
  - You must notify AHPRA by making a mandatory notification.

For more on what sexual misconduct means under the National Law, see section 2.6.
Appendix A: National Law extracts

5 Definitions

Impairment, in relation to a person, means the person has a physical or mental impairment, disability, condition or disorder (including substance abuse or dependence) that detrimentally affects or is likely to detrimentally affect—

(a) for a registered health practitioner or an applicant for registration in a health profession, the person’s capacity to practise the profession; or

(b) for a student, the student’s capacity to undertake clinical training—

(i) as part of the approved program of study in which the student is enrolled; or

(ii) arranged by an education provider.

Education provider means—

(a) a university; or

(b) a tertiary education institution, or another institution or organisation, that provides vocational training; or

(c) a specialist medical college or other health profession college.

Part 5 National Boards

Division 3 Registration standards and codes and guidelines

39 Codes and guidelines

A National Board may develop and approve codes and guidelines—

(a) to provide guidance to the health practitioners it registers; and

(b) about other matters relevant to the exercise of its functions.

Example

1. A National Board may develop guidelines about the advertising of regulated health services by health practitioners registered by the Board or other persons for the purposes of section 133.

40 Consultation about registration standards, codes and guidelines

(1) If a National Board develops a registration standard or a code or guideline, it must ensure there is wide-ranging consultation about its content.

(2) A contravention of subsection (1) does not invalidate a registration standard, code or guideline.

(3) The following must be published on a National Board’s website—

(a) a registration standard developed by the Board and approved by the Ministerial Council;

(b) a code or guideline approved by the National Board.

(4) An approved registration standard or a code or guideline takes effect—

(a) on the day it is published on the National Board’s website; or

(b) if a later day is stated in the registration standard, code or guideline, on that day.

41 Use of registration standards, codes or guidelines in disciplinary proceedings

An approved registration standard for a health profession, or a code or guideline approved by a National Board, is admissible in proceedings under this Law or a law of a co-regulatory jurisdiction against a health practitioner registered by the Board as evidence of what constitutes appropriate professional conduct or practice for the health profession.

Part 8 Health, performance and conduct

Division 2 Mandatory notifications

140 Definition of notifiable conduct

In this Division—

notifiable conduct, in relation to a registered health practitioner, means the practitioner has—

(a) practised the practitioner’s profession while intoxicated by alcohol or drugs; or
 Mandatory notifications by health practitioners other than treating practitioners

(1) This section applies to a registered health practitioner (the first health practitioner) who, in the course of practising the first health practitioner's profession, forms a reasonable belief that—
   (a) another registered health practitioner (the second health practitioner) has behaved in a way that constitutes notifiable conduct; or
   (b) a student has an impairment that, in the course of the student undertaking clinical training, may place the public at substantial risk of harm.

(2) The first health practitioner must, as soon as practicable after forming the reasonable belief, notify the National Agency of the second health practitioner's notifiable conduct or the student's impairment.

[Note: See section 237 which provides protection from civil, criminal and administrative liability for persons who, in good faith, make a notification under this Law. Section 237(3) provides that the making of a notification does not constitute a breach of professional etiquette or ethics or a departure from accepted standards of professional conduct and nor is any liability for defamation incurred.]

(2A) However, subsection (2) does not apply if the first health practitioner forms the reasonable belief in the course of providing a health service to the second health practitioner or student.

(3) A contravention of subsection (2) by a registered health practitioner does not constitute an offence but may constitute behaviour for which action may be taken under this Part.

(4) For the purposes of subsection (1), the first health practitioner does not form the reasonable belief in the course of practising the profession if—
   (a) the first health practitioner—
      (i) is employed or otherwise engaged by an insurer that provides professional indemnity insurance that relates to the second health practitioner or student; and
      (ii) forms the reasonable belief the second health practitioner has behaved in a way that constitutes notifiable conduct, or the student has an impairment, as a result of a disclosure made by a person to the first health practitioner in the course of a legal proceeding or the provision of legal advice arising from the insurance policy; or
   (b) the first health practitioner forms the reasonable belief in the course of providing advice in relation to the notifiable conduct or impairment for the purposes of a legal proceeding or the preparation of legal advice; or
   (c) the first health practitioner is a legal practitioner and forms the reasonable belief in the course of providing legal services to the second health practitioner or student in relation to a legal proceeding or the preparation of legal advice in which the notifiable conduct or impairment is an issue; or
   (d) the first health practitioner—
      (i) forms the reasonable belief in the course of exercising functions as a member of a quality assurance committee, council or other body approved or authorised under an Act of a participating jurisdiction; and
      (ii) is unable to disclose the information that forms the basis of the reasonable belief because a provision of that Act prohibits the disclosure of the information; or
   (e) the first health practitioner knows, or reasonably believes, the National Agency has been notified of the notifiable conduct or impairment that forms the basis of the reasonable belief.

 Mandatory notifications by treating practitioners of sexual misconduct

(1) This section applies to a registered health practitioner (the treating practitioner) who, in the course of providing a health service to another registered health practitioner (the second health practitioner), forms a reasonable belief that the second health practitioner has engaged, is
engaging, or is at risk of engaging, in sexual misconduct in connection with the practice of the practitioner's profession.

(2) The treating practitioner must, as soon as practicable after forming the reasonable belief, notify the National Agency of the second health practitioner's conduct that forms the basis of the reasonable belief.

[Note: See section 237 which provides protection from civil, criminal and administrative liability for persons who, in good faith, make a notification under this Law.]

(3) A contravention of subsection (2) by the treating practitioner does not constitute an offence but may constitute behaviour for which action may be taken under this Part.

(4) This section applies subject to section 141C.

141B Mandatory notifications by treating practitioners of substantial risk of harm to public

(1) Subsection (2) applies to a registered health practitioner (the treating practitioner) who, in the course of providing a health service to another registered health practitioner (the second health practitioner), forms a reasonable belief that the second health practitioner is placing the public at substantial risk of harm by practising the profession—

   (a) while the practitioner has an impairment; or
   (b) while intoxicated by alcohol or drugs; or
   (c) in a way that constitutes a significant departure from accepted professional standards.

(2) The treating practitioner must, as soon as practicable after forming the reasonable belief, notify the National Agency of the second health practitioner's conduct that forms the basis of the reasonable belief.

[Note: See section 237 which provides protection from civil, criminal and administrative liability for persons who, in good faith, make a notification under this Law.]

(3) Subsection (4) applies to a registered health practitioner (also the treating practitioner) who, in the course of providing a health service to a student, forms a reasonable belief that the student has an impairment that, in the course of the student undertaking clinical training, may place the public at substantial risk of harm.

(4) The treating practitioner must, as soon as practicable after forming the reasonable belief, notify the National Agency of the student's impairment.

[Note: See section 237 which provides protection from civil, criminal and administrative liability for persons who, in good faith, make a notification under this Law.]

(5) In considering whether the public is being, or may be, placed at substantial risk of harm, the treating practitioner may consider the following matters relating to an impairment of the second health practitioner or student—

   (a) the nature, extent and severity of the impairment;
   (b) the extent to which the second health practitioner or student is taking, or is willing to take, steps to manage the impairment;
   (c) the extent to which the impairment can be managed with appropriate treatment;
   (d) any other matter the treating practitioner considers is relevant to the risk of harm the impairment poses to the public.

(6) A contravention of subsection (2) or (4) by the treating practitioner does not constitute an offence but may constitute behaviour for which action may be taken under this Part.

(7) This section applies subject to section 141C.

141C When practitioner does not form reasonable belief in the course of providing health service

(1) This section applies if a registered health practitioner (the first health practitioner) forms a reasonable belief about—

   (a) a matter, relating to another registered health practitioner (the second health practitioner), mentioned in section 141A(1) or 141B(1); or
   (b) a matter, relating to a student, mentioned in section 141B(3).

(2) For this Division, the first health practitioner is taken not to form the reasonable belief in the course of providing a health service to the second health practitioner or student if—
(a) the first health practitioner—
   (i) is employed or otherwise engaged by an insurer that provides professional indemnity
       insurance that relates to the second health practitioner or student; and
   (ii) forms the reasonable belief about the matter as a result of a disclosure made by a person to
       the first health practitioner in the course of a legal proceeding or the provision of legal
       advice arising from the insurance policy; or
(b) the first health practitioner forms the reasonable belief in the course of providing advice in
    relation to the matter for the purposes of a legal proceeding or the preparation of legal advice; or
(c) the first health practitioner is a legal practitioner and forms the reasonable belief in the course of
    providing legal services to the second health practitioner or student in relation to a legal
    proceeding or the preparation of legal advice in which the matter is an issue; or
(d) the first health practitioner—
   (i) forms the reasonable belief in the course of exercising functions as a member of a quality
       assurance committee, council or other body approved or authorised under an Act of a
       participating jurisdiction; and
   (ii) is unable to disclose the information that forms the basis of the reasonable belief because a
       provision of that Act prohibits the disclosure of the information; or
(e) the first health practitioner knows, or reasonably believes, the National Agency has been notified
    of the matter that forms the basis of the reasonable belief.

142 Mandatory notifications by employers

(1) If an employer of a registered health practitioner reasonably believes the health practitioner has
    behaved in a way that constitutes notifiable conduct, the employer must notify the National
    Agency of the notifiable conduct.

[Note: See section 237 which provides protection from civil, criminal and administrative liability for
persons who, in good faith, make a notification under this Law. Section 237(3) provides that the making
of a notification does not constitute a breach of professional etiquette or ethics or a departure from
accepted standards of professional conduct and nor is any liability for defamation incurred.]

(2) If the National Agency becomes aware that an employer of a registered health practitioner has
    failed to notify the Agency of notifiable conduct as required by subsection (1), the Agency must
    give a written report about the failure to the responsible Minister for the participating jurisdiction
    in which the notifiable conduct occurred.

(3) As soon as practicable after receiving a report under subsection (2), the responsible Minister
    must report the employer’s failure to notify the Agency of the notifiable conduct to a health
    complaints entity, the employer’s licensing authority or another appropriate entity in that
    participating jurisdiction.

(4) In this section—

employer, of a registered health practitioner, means an entity that employs the health practitioner under
a contract of employment or a contract for services.

licensing authority, of an employer, means an entity that under a law of a participating jurisdiction is
responsible for licensing, registering or authorising the employer to conduct the employer’s business.

143 Mandatory notifications by education providers

(1) An education provider must notify the National Agency if the provider reasonably believes—
   (a) a student enrolled in a program of study provided by the provider has an impairment that, in
       the course of the student undertaking clinical training as part of the program of study, may
       place the public at substantial risk of harm; or
   (b) a student for whom the education provider has arranged clinical training has an impairment
       that, in the course of the student undertaking the clinical training, may place the public at
       substantial risk of harm;

[Note: See section 237 which provides protection from civil, criminal and administrative liability for
persons who make a notification under this Law. Section 237(3) provides that the making of a notification
does not constitute a breach of professional etiquette or ethics or a departure from accepted standards
of professional conduct and nor is any liability for defamation incurred.]
(2) A contravention of subsection (1) does not constitute an offence.
(3) However, if an education provider does not comply with subsection (1)—
(a) the National Board that registered the student must publish details of the failure on the Board’s website; and
(b) the National Agency may, on the recommendation of the National Board, include a statement about the failure in the Agency’s annual report.

144 Grounds for voluntary notification
(1) A voluntary notification about a registered health practitioner may be made to the National Agency on any of the following grounds—
(a) that the practitioner’s professional conduct is, or may be, of a lesser standard than that which might reasonably be expected of the practitioner by the public or the practitioner’s professional peers;
(b) that the knowledge, skill or judgment possessed, or care exercised by, the practitioner in the practice of the practitioner’s health profession is, or may be, below the standard reasonably expected;
(c) that the practitioner is not, or may not be, a suitable person to hold registration in the health profession, including, for example, that the practitioner is not a fit and proper person to be registered in the profession;
(d) that the practitioner has, or may have, an impairment;
(e) that the practitioner has, or may have, contravened this Law;
(f) that the practitioner has, or may have, contravened a condition of the practitioner’s registration or an undertaking given by the practitioner to a National Board;
(g) that the practitioner’s registration was, or may have been, improperly obtained because the practitioner or someone else gave the National Board information or a document that was false or misleading in a material particular.
(2) A voluntary notification about a student may be made to the National Agency on the grounds that—
(a) the student has been charged with an offence, or has been convicted or found guilty of an offence, that is punishable by 12 months imprisonment or more; or
(b) the student has, or may have, an impairment; or
(c) that the student has, or may have, contravened a condition of the student’s registration or an undertaking given by the student to a National Board.

145 Who may make voluntary notification
Any entity that believes that a ground on which a voluntary notification may be made exists in relation to a registered health practitioner or a student may notify the National Agency.
[Note: See section 237 which provides protection from civil, criminal and administrative liability for persons who, in good faith, make a notification under this Law.]

Division 4 Making a notification

146 How notification is made
(1) A notification may be made to the National Agency—
(a) verbally, including by telephone; or
(b) in writing, including by email or other electronic means.
(2) A notification must include particulars of the basis on which it is made.
(3) If a notification is made verbally, the National Agency must make a record of the notification.

Part 11 Miscellaneous

Division 1 Provisions relating to persons exercising functions under Law

237 Protection from liability for persons making notification or otherwise providing information
(1) This section applies to a person who, in good faith—
(a) makes a notification under this Law; or  
(b) gives information in the course of an investigation or for another purpose under this Law to a person exercising functions under this Law.

(2) The person is not liable, civilly, criminally or under an administrative process, for giving the information.

(3) Without limiting subsection (2)—
(a) the making of the notification or giving of the information does not constitute a breach of professional etiquette or ethics or a departure from accepted standards of professional conduct; and
(b) no liability for defamation is incurred by the person because of the making of the notification or giving of the information.

(4) The protection given to the person by this section extends to—
(a) a person who, in good faith, provided the person with any information on the basis of which the notification was made or the information was given; and
(b) a person who, in good faith, was otherwise concerned in the making of the notification or giving of the information.